From: Peter Oakford, Cabinet Member for Specialist

Children's Services

Andrew Ireland, Corporate Director of Social Care,

Health and Wellbeing

To: Children's Social Care and Health Cabinet

Committee - 5 July 2016

**Decision No**: 16/00052

Subject: CHILDREN AND YOUNG PEOPLE MENTAL

**HEALTH SERVICE** 

Classification: Unrestricted

Past Pathway of Paper: None

Future Pathway of Paper: Cabinet Member decision

Electoral Division: All

**Summary**: This report provides an update on the commissioning and procurement of the child and young people mental health service. The report seeks endorsement from the Children's Social Care and Health Cabinet Committee to enter into such legal arrangements as are necessary with West Kent CCG as the lead commissioner on behalf of all the Kent CCGs and KCC.

**Recommendation(s)**: The Children's Social Care and Health Cabinet Committee is asked to **CONSIDER** and **ENDORSE** or **MAKE A RECOMMENDATION** on the proposed decision (Attached as Appendix 1)

- a) that Kent County Council will enter into such legal agreements that are necessary and appropriate to enable the joint operational delivery of this project between KCC, West Kent Clinical Commissioning Group and the Provider for the purpose of jointly procuring a mental health service for children and young people including children in care and integrated provision within the heath needs pupil referral units, and
- b) to delegate authority to the Corporate Director of Social Care, Health and Wellbeing or other nominated officer to undertake the necessary actions to enter into the agreements.

## 1. Introduction

1.1 Previous papers to the Children's Cabinet Committee provided the background and context for this work; development of the Emotional Wellbeing Strategy, The Way Ahead, and development of the new whole system integrated model including a single point of access.

# 2. Financial Implications

- 2.1 Specialist Children's Services (SCS) currently contributes £1m per year to the children and adolescent mental health service (CAMHS), this is specifically for Kent's children in care.
- 2.2 SCS also contributes £288,288 to specialist services for children who have been sexually abused or who exhibit harmful sexual behaviour. The contract is held and manged by KCC, but is jointly funded by the CCGs who make an additional contribution.
- 2.3 Early Help and Preventative Services (EHPS) will contribute£1,440,000 to the new contract for a children and young people mental health service. This funding is currently funding commissioned early help services which are due to end.
- 2.4 The total KCC contribution will be £2,728,288 per year for the life of the contract.

## 3. Policy Framework

- 3.1 The outcomes reflect the vision shared by the Kent and local Health and Wellbeing Boards and Local Children's Partnership Groups i.e. 'Every child has the best start in life' and 'people with mental health issues are supported to live well'.
- 3.2 The Children and Young People's Plan has an outcome that young people will have 'good physical, mental and emotional health'.

## 4. Current position

- 4.1 KCC and the Kent Clinical Commissioning Groups (CCGs) have been working together since 2015, to increase universal provision to deliver a new whole system of support which extends beyond the traditional reach of commissioned services.
- 4.2 The new model has been developed alongside the principles and approaches articulated within Future in Mind. This new model has a whole system approach to emotional wellbeing and mental health in which there is a single point of access and clear seamless pathways to support, ranging from universal early help through to highly specialist care with seamless transition between services. Ease of access was one of the key messages arising from the consultation undertaken to inform the Emotional Wellbeing Strategy.

## 5. Service model and outcomes

5.1 Within the new model and specification there will be a requirement that Kent's children in care receive priority throughout the system as they are at greater risk of poor outcomes if they do not receive the help and support they need. The service is being developed to become an all-inclusive model of direct work with children, their families, carers and the professional network to maintain stability

- in placements and for children to receive the therapy they may need for attachment disorders and other therapeutic needs.
- 5.2 The new model also includes support for children and young people who have been sexually abused, rather than children having to go to another service provider. It is anticipated this all-inclusive model will provide a better experience and outcomes for these young people.
- 5.3 The additional resources from EHPS will provide more support in community settings, there will be 0.5 WTE mental health professionals embedded within each Early Help Unit. These staff will work with children and young people and families where there are mental health needs and they are known to EHPS, but do not meet the threshold for the mental health service. A 'whole family approach' will be provided to prevent escalation to a specialist mental health service. By being based in the Early Help Units staff will be able to take a collaborative approach with KCC Early Help practitioners.
- 5.4 In addition, the new Provider will develop an integrated model providing support and advice within health needs Pupil Referral Units.

## 6. Legal implications

- 6.1 West Kent CCG will be the lead commissioner on behalf of all the Kent CCGs and KCC. West Kent CCG will enter into the contract with the successful provider following the procurement process. KCC, West Kent CCG and all the CCGs will be required to enter legal agreements to govern the relationship between the Council, the CCG, and the Provider. The suite of agreements will set out the respective responsibilities, decision making, financial management and risk arrangements between the partner organisations, with a view to achieving clarity and trust and facilitating closer and more efficient working practices between the Parties.
- 6.2 The framework provided by the National Health Service Act 2006 means money can be pooled between health bodies and health-related local authority services, functions can be delegated and resources and management structures can be integrated. The arrangements allow commissioning for existing or new services, as well as the development of provider arrangements, to be joined-up.
- 6.3 Section 76 of the National Health Service Act 2006 authorises a Local Authority to make either capital or revenue payments to certain NHS Bodies (NHS England, CCGs or a Local Health Board) towards expenditure incurred in connection with the performance of the NHS Body's functions. Section 76 payments may be made by local authorities to the NHS Commissioning Board (also known as NHS England), CCGs or Local Health Boards, and section 256/257 payments may be made by NHS England or CCGs to local authorities, voluntary organisations and other bodies specified in the NHS Act 2006.
- 6.4 An equalities impact assessment has been completed for the KCC element of the mental health service. Actions noted within this are; (i) to ensure that there is data recording on the protected characteristics so that in future the uptake of

- the service by all groups of children and young people can be monitored and (ii) there will be service user involvement in the procurement process.
- 6.5 Public Health is undertaking their own procurement alongside the procurement for the targeted and specialist mental health service.
- 6.6 KCC Strategic Procurement is leading both procurement exercises on behalf of West Kent CCG and Public Health. The procurement will be undertaken using the competitive dialogue approach so there are opportunities to ensure that services and dialogue are aligned. The procurement process commenced with a market meeting held on 10 June 2016. The new contract is due to commence on 1 April 2017.
- 6.7 The Corporate Director of Social Care, Health and Wellbeing will be requested to sign such legal agreements that are necessary and appropriate to enable the delivery of this project between KCC, West Kent, the CCG's and the Provider.

# 7. Equality Implications

7.1 None

## 8. Conclusions

8.1 This work brings together KCC and seven Clinical Commissioning Groups across Kent, the collective understanding and collaborative approach will drive activity focussed on improving outcomes. The outcomes reflect vision shared by Kent and local Health and Wellbeing Boards and Local Children's Partnership Groups. Progress of the new contract will be measured against local indicators using robust, good quality data.

#### 9. Recommendations

- 9.1 Recommendation(s): The Children's Social Care and Health Cabinet Committee is asked to **CONSIDER** and ENDORSE or **MAKE A RECOMMENDATION** on the proposed decision (Attached as Appendix 1)
- a) that Kent County Council will enter into such legal agreements that are necessary and appropriate to enable the joint operational delivery of this project between KCC, West Kent Clinical Commissioning Group and the Provider for the purpose of jointly procuring a mental health service for children and young people including children in care and integrated provision within the heath needs pupil referral units, and
- b) to delegate authority to the Corporate Director of Social Care, Health and Wellbeing or other nominated officer to undertake the necessary actions to enter into the agreements.

# 10. Background Documents

## **Future in Mind.**

https://www.gov.uk/government/uploads/system/uploads/attachment\_data/dile/414024/Childrens\_Mental\_Health.pdf

# Past committees

Childrens Cabinet Committee	HOSC
22nd March 2016	4th March 2016
8th September 2015	29th January 2016
20th January 2015	9th October 2015

# 11. Contact details

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